September 19, 2016

Ms. Susan M. Cosper  
Technical Director  
Financial Accounting Standards Board  
401 Merritt 7  
P.O. Box 5116  
Norwalk, CT 06856-5116

By e-mail: director@fasb.org

Re: Proposed Accounting Standards Update—Not-for-Profit Entities—Consolidation  
(Subtopic 958-810): Clarifying When a Not-for-Profit Entity That Is a General Partner  
Should Consolidate a For-Profit Limited Partnership or Similar Entity  
(File Reference No. 2016-280)

Dear Ms. Cosper:

The New York State Society of Certified Public Accountants (NYSSCPA), representing more than 26,000 CPAs in public practice, business, government and education, welcomes the opportunity to comment on the above-captioned exposure draft.

The NYSSCPA’s Financial Accounting Standards Committee deliberated the proposed accounting standards update and prepared the attached comments. If you would like additional discussion with us, please contact Craig T. Goodman, Chair of the Financial Accounting Standards Committee, at (212) 324-7048, or Ernest J. Markezin, NYSSCPA staff, at (212) 719-8303.

Sincerely,

F. Michael Zovistoski  
President

Attachment
NEW YORK STATE SOCIETY OF
CERTIFIED PUBLIC ACCOUNTANTS

COMMENTS ON

PROPOSED ACCOUNTING STANDARDS UPDATE—NOT-FOR-PROFIT ENTITIES—CONSOLIDATION (SUBTOPIC 958-810): CLARIFYING WHEN A NOT-FOR-PROFIT ENTITY THAT IS A GENERAL PARTNER SHOULD CONSOLIDATE A FOR-PROFIT LIMITED PARTNERSHIP OR SIMILAR ENTITY

(File Reference No. 2016-280)

September 19, 2016

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New York State Society of Certified Public Accountants

Comments on

Proposed Accounting Standards Update—Not-for-Profit Entities—Consolidation (Subtopic 958-810): Clarifying When a Not-for-Profit Entity That Is a General Partner Should Consolidate a For-Profit Limited Partnership or Similar Entity

(File Reference No. 2016-280)

General Comments

We welcome the opportunity to respond to the Financial Accounting Standards Board’s (FASB or the Board) invitation to comment on the Proposed Accounting Standards Update—Not-for-Profit Entities—Consolidation (Subtopic 958-810): Clarifying When a Not-for-Profit Entity That Is a General Partner Should Consolidate a For-Profit Limited Partnership or Similar Entity (Proposed Update).

In its “Summary and Questions for Respondents,” the Board reported that this proposed amendment clarifies when a not-for-profit entity (NFP) that is a general partner should consolidate a for-profit limited partnership or similar entity once the amendments in Accounting Standards Update 2015-02, Consolidation (Topic 810): Amendments to the Consolidation Analysis, become effective. As a result, this proposed amendment appears to be a technical correction of an earlier decision for NFPs to consolidate for-profit limited partnerships.

Although a technical correction may be a short term solution, the Board should consider revising guidance under which an NFP should consolidate a for-profit limited partnership. Such consolidation typically results in the “grossing up” of individual line items in the statements of financial position and activities, with a one line offset to non-controlling interest. Such presentation could distort the availability of assets to meet cash needs and the amount of expenses incurred by both their natural and functional classification.

The Board should identify circumstances when consolidation is appropriate if an NFP is a general partner of a for-profit limited partnership. For example, consolidation may be appropriate when a for-profit limited partnership provides substantial resources to the NFP or performs activities that are consistent with the NFP’s exempt purpose. The Board could consider this during the second phase of its project on financial statements of NFPs, as described in paragraph BC17 of Accounting Standards Update 2016-14, Presentation of Financial Statements of Not-for-Profit Entities.

Specific Comments

We have the following responses to the questions posed in the Proposed Update.

Question 1: Please describe the entity or individual responding to this request.
For example:

a. Please indicate whether you primarily are a preparer, user, or public accountant. If other, please specify.
b. If you are a preparer of financial statements, please indicate whether your entity is an NFP and describe your primary business and its size (in terms of annual revenue, the number of employees, or other relevant metric).
c. If you are a public accountant, please describe the size of your firm (in terms of the number of partners or other relevant metric) and indicate whether your practice focuses primarily on NFPs, for-profit entities, or both.
d. If you are a user of financial statements, please indicate in what capacity (for example, lender, investor, analyst, rating agency, donor, or grantor) and whether you primarily use financial statements of NFPs or those of both NFPs and for-profit entities.

Response: The New York State Society of Certified Public Accountants (NYSSCPA) represents more than 26,000 CPAs in public practice, business, government and education. See our website at [http://www.nysscpa.org/about/about-nysscpa](http://www.nysscpa.org/about/about-nysscpa) for additional information about the NYSSCPA.

Question 2: The proposed amendments would retain the consolidation guidance in existing GAAP under which NFPs that are general partners are presumed to control a limited partnership, regardless of the extent of their ownership interest, unless that presumption is overcome. The presumption would be overcome if the limited partners have either substantive kick-out rights or substantive participating rights. Do you agree with this approach? If not, please explain why.

Response: We agree with this approach.

Question 3: Would the proposed amendments clarify the amendments in Update 2015-02? If not, what would make the guidance clearer and why?

Response: We agree with the proposed approach.

Question 4: Do you agree with the proposed transition requirements in paragraph 810-10-65-2? If not, how would you modify those requirements? Please explain your reasons.

Response: We agree with the transition requirements.

Question 5: Should a reporting entity be required to provide the transition disclosures specified in this proposed Update? Should any other disclosures be required? If so, please explain why.

Response: We agree with the transition disclosures.

Question 6: Should the proposed amendments be effective immediately upon issuance of a final Update for all entities that elected to early adopt the amendments in Update 2015-02?
**Response:** The proposed amendments should be effective immediately because they reflect existing generally accepted accounting principles.