March 13, 2012

Mr. Hans Hoogervorst, Chairman  
International Accounting Standards Board  
30 Cannon Street  
London EC4M 6XH  
United Kingdom

Dear Mr. Hoogervorst

Re: IAA comments on the Exposure Draft Revenue from Contracts with Customers

In response to the request for comments on the Request for Views – the IASB Agenda Consultation 2011, I am pleased to transmit, on behalf of the International Actuarial Association (IAA), our comments and recommendations.

These comments have been prepared by the Insurance Accounting Committee of the IAA. If, upon reading these comments, you identify any points that you wish to discuss or obtain further insight regarding them, please do not hesitate to contact Francis Ruygt, chairperson of the Insurance Accounting Committee, care of the IAA Secretariat. The IAA will be pleased to develop these ideas further with you.

Yours sincerely

Desmond K. Smith  
President

Attachment: IAA comments
International Actuarial Association and its Due Process
The International Actuarial Association (the “IAA”) represents the international actuarial profession. Our sixty-four Full Member actuarial associations, listed in an Appendix to this statement, represent more than 95% of all actuaries practicing around the world. The IAA promotes high standards of actuarial professionalism across the globe and serves as the voice of the actuarial profession when dealing with other international bodies on matters falling within or likely to have an impact upon the areas of expertise of actuaries.

The IAA is pleased to have been given the opportunity to provide input to the IASB on this important Exposure Draft (the “ED”). These comments have been prepared by its Insurance Accounting Committee, the members of which are listed in an Appendix to this statement. It has also been subject to the due process required for it to constitute a formal view of the IAA, and will be posted to the IAA’s official web site.

General Comments
Overall, the IAA supports the model proposed in the Exposure Draft and is pleased to see the project on revenue recognition nearing completion.

Our interest in the ED stems mainly from the implications of the proposed guidance to insurers who offer contracts that fall within the scope of the standard and from our desire to see general, high level consistency between accounting for contracts with customers and accounting for insurance contracts. For example, many insurers provide policy administrative and claims services to customers outside of an insurance contract. In addition, insurance contracts also have significant service elements, which, depending on the eventual guidance arising from the insurance contracts project, for some contracts may be separated (“unbundled”) and treated as service contracts. There are broad similarities between accounting for contracts with customers and for insurance contracts and there is a direct similarity where the premium allocation approach is applied. There are also similar considerations for contract costs, use of expected values to make estimates and consideration of collective effects. We provide our thoughts on these topics and our response to the questions in ED in the paragraphs that follow.

Portfolio as the Unit of Account
Paragraph 6 states:

This [draft] IFRS specifies the accounting for an individual contract with a customer. However, as a practical expedient, an entity may apply this [draft] IFRS to a portfolio of contracts (or performance obligations) with similar characteristics if the entity reasonably expects that the result of doing so would not differ materially from the result of applying this [draft] IFRS to the individual contracts (or performance obligations).
Certain fixed-fee contracts such as those providing road-side assistance are specifically excluded from the scope of the insurance standard. For such contracts the use of a statistical measurement based on a group of contracts with similar features, i.e. using expected values (mean values), may be necessary to reflect the economics of the business. The results of using such a statistical approach may differ significantly from the results of applying this draft guidance to single contracts. This is most evident where variable consideration exists and the estimate of this consideration is based on the “most likely” option provided in paragraph 55(b), since the sum of individual “most likely” estimates may be significantly less than the “most likely” aggregate result. We recommend that any guidance encourages, to the extent practical, the use of statistical approaches similar to that provided in IAS37.39 when it is more representationally faithful than the use of single contracts, regardless of whether the results are materially the same. We believe that permitting and encouraging such use of a statistical approach, when appropriate, will make the insurance and revenue standards more consistent.

In particular, we support the greater use of expected values by entities when estimating transaction prices for contracts with variable consideration. We believe that entities that use expected values will in most cases observe smaller differences between estimated and actual consideration than those that use the most likely amount and, hence, that the use of expected values will provide more reliable financial information. Most likely values commonly result in a biased aggregate estimate where the contract cash flows contain uncertainty and should only be used where such uncertainty is not material or sufficient data to support a reliable expected value estimate do not exist.

**Contract costs**

The ED proposes that certain costs associated with acquiring and with fulfilling contracts can be recognized as assets and amortized into expenses over time. The proposed guidance calls for consideration of incremental acquisition costs. We believe that the approach to acquisition costs would be better if it is, at least conceptually, consistent with the currently proposed treatment for insurance costs, which is to consider direct costs related to the unit of account. At the same time we acknowledge that it may be preferable to allow entities to consider only incremental costs when other, non-incremental direct costs are not significant or when the determination of these amounts is not practical.

Of course, it would be desirable if the definition of cost would be consistent across accounting standards. Nevertheless, we understand that this is a proposed standard relating to revenue and not cost. We believe it appropriate to deal with costs in a cross-cutting manner or within the Conceptual Framework. For example as the Board knows, the proposed approach in this ED is to use incremental cost, rather than directly attributable costs included in the current version of

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1 The “most likely” value is, in statistical terms, the mode of the probability distribution that describes the uncertainty. This is typically different from the mean, which is the probability-weighted average of all possible outcomes. For a single contract, this difference can be substantial. In many cases, the most likely value is also the minimum, possibly even zero, whereas the most likely outcome for the portfolio is that a few contracts will be above the minimum. In mathematical terms, modes are not generally additive, that is: the sum of the modes is not equal to the mode of the sums. In contrast, means are additive.

2 Insurance provides a particularly striking example of this. For many classes of insurance, the most likely outcome for a single contract is that there will be no claim. Measuring pre-claim liabilities on this basis would be a gross distortion of the economic reality.
the insurance contracts. We note the difficulty in allocating costs within the same entity and in some cases the same department that will arise if an insurer offers both insurance and service contracts, either separately or in bundled or unbundled contracts. We believe that it would be desirable if these costs are referred to in a consistent manner, and prefer the use of the directly attributable cost approach. We note that certain costs, such as the variable component of the wages of sales managers and CEOs would be included if directly proportional to sales efforts.

We also believe that it is preferable for the amounts deferred to be presented as a reduction of the liability, since this presentation provides a more realistic measure of the net obligation. We note that this treatment would be consistent with the proposed treatment for insurance contracts that use the building block approach. Since the appropriateness of the recognition of an asset is somewhat dubious and the purpose of the deferral of costs is to match costs to revenue, we believe the presentation of the deferred amount as an asset to be inappropriate.

We believe that the credibility of the treatment is dependent on the proper disclosures. The deferral of costs should not be allowed to cause the amount of costs incurred to be obfuscated. Hence, the face of the statement of profit and loss should show how the recognized expense comprises costs incurred, costs deferred and netted against the liability, and amortization of the deferred cost or release from the liability.

We concur with the proposed guidance for capitalizing certain costs that are associated with fulfilling contracts. We see the conceptual considerations to be similar to those for acquisition costs, namely a desire to provide a better matching of costs and revenue as an important element in measurement of an accounting value. As already noted, we prefer the presentation proposed for insurance contracts, namely a reduction in the liability, although we do not object strongly to a deferred expense asset. There are practical reasons to present those deferred costs as an asset since we see there are similarities to, for example, costing of inventories. However, we see it merely as a practical way of dealing with those costs, rather than a conceptually appropriate way to defer costs incurred and, at the same time, to defer the recognition of the associated consideration as revenue. Conceptually, fulfillment costs should be recognized when incurred and deferred consideration should be released to revenue as obligations are fulfilled.

We note the lack of guidance with respect to trailing commissions, although as indicated it may not be appropriate to include cost guidance in the resultant IFRS.

We agree that amortization of costs should be consistent with the pattern of transfer of goods or services. However, we note that in certain cases, particularly in short-term contracts, current practice is to use a straight-line approach. In these cases, the use of a straight-line approach may be reasonable for practical reasons.
Responses to Questions

**Question 1:** Paragraphs 35 and 36 specify when an entity transfers control of a good or service over time and, hence, when an entity satisfies a performance obligation and recognises revenue over time. Do you agree with that proposal? If not, what alternative do you recommend for determining when a good or service is transferred over time and why?

**IAA Comment**
We agree with the proposal. We believe that the proposal reflects the principles and concepts which are also the proposed basis of accounting for insurance contracts.

**Question 2:** Paragraphs 68 and 69 state that an entity would apply IFRS 9 (or IAS 39, if the entity has not yet adopted IFRS 9) or ASC Topic 310 to account for amounts of promised consideration that the entity assesses to be uncollectible because of a customer’s credit risk. The corresponding amounts in profit or loss would be presented as a separate line item adjacent to the revenue line item. Do you agree with those proposals? If not, what alternative do you recommend to account for the effects of a customer’s credit risk and why?

**IAA Comment**
We agree with the presentation, but we believe that an expected loss model is preferable to an incurred loss model.

**Question 3:** Paragraph 81 states that if the amount of consideration to which an entity will be entitled is variable, the cumulative amount of revenue the entity recognises to date should not exceed the amount to which the entity is reasonably assured to be entitled. An entity is reasonably assured to be entitled to the amount allocated to satisfied performance obligations only if the entity has experience with similar performance obligations and that experience is predictive of the amount of consideration to which the entity will be entitled. Paragraph 82 lists indicators of when an entity’s experience may not be predictive of the amount of consideration to which the entity will be entitled in exchange for satisfying those performance obligations. Do you agree with the proposed constraint on the amount of revenue that an entity would recognise for satisfied performance obligations? If not, what alternative constraint do you recommend and why?

**IAA Comment**
We do not agree with this constraint since it may lead to confusion about how to make a most likely estimate or an expected value estimate. As stated above, we prefer an expected value model. This proposed guidance is redundant for an expected value, since the probabilities assigned to collection amounts would reflect the reasonability of assuming that amounts are collectible and the entitlement of the entity. It also seems to presume that a most likely estimate would, by definition, not exceed an amount that the entity is reasonably entitled to receive. We recommend that this guidance be deleted.
Question 4: For a performance obligation that an entity satisfies over time and expects at contract inception to satisfy over a period of time greater than one year, paragraph 86 states that the entity should recognise a liability and a corresponding expense if the performance obligation is onerous. Do you agree with the proposed scope of the onerous test? If not, what alternative scope do you recommend and why?

IAA Comment
Yes, we agree with the guidance for onerous contracts and we agree, as a practical expedient, with not testing contracts that the entity expects to satisfy within one year.

We believe that it would be appropriate to reflect present values in any onerous contract test, regardless of whether an insurance or service contract is involved.

Question 5: The boards propose to amend IAS 34 and ASC Topic 270 to specify the disclosures about revenue and contracts with customers that an entity should include in its interim financial reports.* The disclosures that would be required (if material) are:

- The disaggregation of revenue (paragraphs 114 and 115)
- A tabular reconciliation of the movements in the aggregate balance of contract assets and contract liabilities for the current reporting period (paragraph 117)
- An analysis of the entity’s remaining performance obligations (paragraphs 119–121)

* In the IASB exposure draft, see paragraph D19 in Appendix D.

IAA Comment
We have no response to this question other than provided in our general comments above.

Question 6: For the transfer of a non-financial asset that is not an output of an entity’s ordinary activities (for example, property, plant and equipment within the scope of IAS 16 or IAS 40, or ASC Topic 360), the boards propose amending other standards to require that an entity apply (a) the proposed requirements on control to determine when to derecognise the asset, and (b) the proposed measurement requirements to determine the amount of gain or loss to recognise upon derecognition of the asset.* Do you agree that an entity should apply the proposed control and measurement requirements to account for the transfer of non-financial assets that are not an output of an entity’s ordinary activities? If not, what alternative do you recommend and why?

IAA Comment
We have no response to this question.
Appendix A

Members of the IAA Committee on Insurance Accounting

Francis Ruygt Chairperson
Micheline Dionne Vice-Chairperson
David Finnis Vice-Chairperson
William Hines Vice-Chairperson
Gunn Albertsen
Victor Bagnati
Daniel N. Barron
Guy Castagnoli
Antonella Chiricosta
Alexander Dollhof
Ann Duchêne
Mark J Freedman
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Rokas Gylys
Jozef Hancár
Maximilian Happacher
Armand Maurice Ibo
Dragica Jankovic
Burton D Jay
Ad Kok
Christoph Krischanitz
Yin Lawn
Kristine Lomanovska
Mike Lombardi
Ana Maria Martins Pereira
Brian Morrissey
Yoshio Nakamura
Marc F Oberholtzer
Manuel Peraita Huerta
Andreja Radic
Nithiarani Rajasingham
Ravi Clifton Rambarran
Thomas Ringsted
Jaanus Sibul
Henry Siegel
Mateja Slapar
Pentti Soininen
Bjarni Thordarson
Arseny Timakov
Charles Vincensini
Peter Withey
Derek Wright
Jana Zelinkova
Jesús Zúñiga

Den Norske Aktuarforening
Instituto Brasileiro de Atuária (IBA)
Israel Association of Actuaries
Association Suisse des Actuaires
Istituto Italiano degli Attuari
Svenska Aktuarieföreningen
Institut des Actuaires en Belgique
Society of Actuaries
Institute of Actuaries of India
Lietuvos aktuarijų draugija
Slovenska Spolocnost Aktuarov
Deutsche Aktuarvereinigung e.V.
Institut des Actuaires de Côte d'Ivoire
Udr enje Aktuara Srbije
Conference of Consulting Actuaries
Het Actuarieel Genootschap
Aktuarvereinigung Österreichs (AVÖ)
Actuarial Institute of Chinese Taipei
Latvijas Aktuāru Asociācija
Canadian Institute of Actuaries
Instituto dos Actuários Portugueses
Society of Actuaries in Ireland
Institute of Actuaries of Japan
Casualty Actuarial Society
Instituto de Actuarios Españoles
Hrvatsko Aktuarsko Drustvo
Singapore Actuarial Society
Caribbean Actuarial Association
Den Danske Aktuarforening
Eesti Aktuaari Liit
American Academy of Actuaries
Slovensko Aktuarsko Drustvo
Suomen Aktuariyhdistys
Félag Islenska Tryggingasterðfræðinga
Russian Guild of Actuaries
Institut des Actuaires
Actuarial Society of South Africa
Institute and Faculty of Actuaries
Česká Společnost Aktuářů
Colegio Nacional de Actuarios A.C.
Appendix B

Full Member Associations of the IAA
Caribbean Actuarial Association
Consejo Profesional de Ciencias Económicas de la Ciudad Autónoma de Buenos Aires (Argentina)
Actuaries Institute Australia (Australia)
Aktuarvereinigung Österreichs (AVÖ) (Austria)
Institut des Actuaires en Belgique (Belgique)
Aktuarsko Drustvo u Bosni i Hercegovini (Bosnia and Herzegovina)
Instituto Brasileiro de Atuária (IBA) (Brazil)
Bulgarian Actuarial Society (Bulgaria)
Canadian Institute of Actuaries/Institut Canadien des Actuaires (Canada)
China Association of Actuaries (China)
Actuarial Institute of Chinese Taipei (Chinese Taipei)
Institut des Actuaires de Côte d’Ivoire (Côte D’Ivoire)
Hrvatsko Aktuarsko Drustvo (Croatia)
Cyprus Association of Actuaries (Cyprus)
Česká Společnost Aktuárů (Czech Republic)
Den Danske Aktuarforening (Denmark)
Egyptian Society of Actuaries (Egypt)
Eesti Aktuaaride Liit (Estonia)
Suomen Aktuaariryhmä (Finland)
Institut des Actuaires (France)
Deutsche Aktuarvereinigung e.V. (DAV) (Germany)
Hellenic Actuarial Society (Greece)
Actuarial Society of Hong Kong (Hong Kong)
Magyar Aktuárius Társaság (Hungary)
Félag Islenskra Tryggingastærðfræðinga (Iceland)
Institute of Actuaries of India (India)
Persatuan Aktuaris Indonesia (Indonesia)
Society of Actuaries in Ireland (Ireland)
Israel Association of Actuaries (Israel)
Istituto Italiano degli Attuari (Italy)
Institute of Actuaries of Japan (Japan)
Japanese Society of Certified Pension Actuaries (Japan)
The Actuarial Society of Kenya (Kenya)
Latvijas Aktuāru Asociācija (Latvia)
Lebanese Association of Actuaries (Lebanon)
Lietuvių Aktuarų Draugija (Lithuania)
Persatuan Aktuari Malaysia (Malaysia)
Colegio Nacional de Actuarios A.C. (Mexico)
Association Marocaine des Actuaires (Morocco)
Het Actuarieel Genootschap (Netherlands)
New Zealand Society of Actuaries (New Zealand)
Den Norske Aktuarforening (Norway)
Pakistan Society of Actuaries (Pakistan)
Actuarial Society of the Philippines (Philippines)
Polskie Stowarzyszenie Aktuariszy (Poland)
Instituto dos Actuários Portugueses (Portugal)
Academia de Actuarios de Puerto Rico (Puerto Rico)
Russian Guild of Actuaries (Russia)
Udruženje Aktuara Srbije (Serbia)
Singapore Actuarial Society (Singapore)
Slovenska Spolocnost Aktuarov (Slovakia)
Slovensko Aktuarsko Drustvo (Slovenia)
Actuarial Society of South Africa (South Africa)
Col.legi d'Actuaris de Catalunya (Spain)
Instituto de Actuarios Españoles (Spain)
Svenska Aktuarieföreningen (Sweden)
Association Suisse des Actuaires (Switzerland)
Society of Actuaries of Thailand (Thailand)
Institute and Faculty of Actuaries (United Kingdom)
American Academy of Actuaries (United States)
American Society of Pension Professionals & Actuaries (United States)
Casualty Actuarial Society (United States)
Conference of Consulting Actuaries (United States)
Society of Actuaries (United States)